



Transitional Demobilization and Reintegration Program

QUARTERLY REPORT

October – December 2009



This second quarterly report for the Transitional Demobilization and Reintegration Program (TDRP) covers the months of October, November and December 2009. Over this period, the TDRP Technical Team:

- carried out scoping exercises in the region, with a focus on CAR, the DRC and cross-border issues, with a view to identifying needs and defining activities to be financed by the program,
- engaged in consultations with organizations and individuals involved in DDR in the region, with the objective of identifying potential synergies and options for collaboration, and
- continued to process contributions from donors into the TDRP trust fund.

I. Program Management

During the second quarter of Year 1 of the TDRP, program management focused on continuing to process donor contributions into the trust fund (TF). From three donors in the last quarter, the TDRP TF now counts seven. Additional details on the contributions and receipts can be found in Section II - Trust Fund Status.

The technical team finalized the TDRP program paper and operational guidelines in November and circulated the document for information and comment to donor partners. The paper describes the objectives of the TDRP, its guiding principles, the two types of activities it can finance, and general guidelines to apply to the TF and process financing requests.

The TDRP Trust Fund Committee (TFC) held its first meeting via videoconference on December 15, 2009. Representatives from current and prospective donors participated (AfDB, Belgium, Canada, Finland and Sweden). The meeting reviewed a funding proposal of US\$4.5 million for Rwanda. This grant would fill the gap identified in the third phase of the demobilization and reintegration (D&R) operation in the country. The operation is currently financed by an IDA grant (approved in August 2009) and a single purpose multi donor trust fund. Donors were in agreement with the proposal but deferred their decision to January 2010 to be able to consult more broadly with their colleagues. The TFC meeting also provided an opportunity for the TDRP technical team to update donors on other ongoing programs in Burundi, DRC and CAR (see Section III - Program Activities) and to discuss regional cross border and cross cutting activities that the program could support. Donors felt that these required more in-depth discussion and agreed to hold another meeting in early 2010.

Over the past quarter, consultations with prospective partners continued. The Program Manager was in contact with various organizations to discuss the objectives of the TDRP and identify synergies and possible areas of collaboration.

Contact was made with the following organizations:

AU	African Union
EU	European Union (Special Representative for the Great Lakes Region)
ICGLR	International Conference for the Great Lakes Region
ISS	Institute for Security Studies
OCHA	Office of Coordination of Humanitarian Affairs
UN BCPR	United Nations Bureau for Crisis Prevention and Recovery
UN DPA	United Nations Department of Political Affairs
UN DPKO	United Nations Department of Peacekeeping Operations
UNICEF	United Nations Children’s Fund

In particular, contacts with DPKO proved very positive, and a proposal was made to include the TDRP/World Bank into the UN-led Inter Agency Working Group on DDR. A request to that effect was made in December 2009. This collaboration will, among other things, allow the TDRP to participate in discussions for the revision of the International DDR Standards (IDDRS).

A visit to Washington from the Chief of the DDR section at DPKO is planned for early 2010. The visit will help to consolidate the initial contact as well as discuss non conventional forms of DDR with TDRP and other Bank colleagues.

Communication activities

A new logo has been created for the program, and a new website (tdrp.net) developed. The website has a simple and clear layout with information on partners, activities, events and publications. The site is being finalized for a January launch. It will be available in both English and French. A set of frequently asked questions and answers has been developed and posted on the new website but will also be available on demand to partners; an “at-a-glance” document on the TDRP was also created.

II. Trust Fund Status

Since the last quarter, four new donors have come forward to contribute to the TDRP trust fund: Belgium, France, Norway and Sweden. The first two, Belgium and France, will simply transfer their surplus from the MDRP account into the TDRP trust fund. The formal administrative agreements for these contributions will be completed when the MDRP audit is finalized in March 2010. Norway and Sweden pledged and transferred

NOK 10 million and SEK 15 million respectively to the TDRP trust fund. Finally, Finland also agreed to transfer its MDRP surplus into the TDRP account.

The final surplus for the MDRP is estimated at US\$ 8 million although the exact amount can only be finalized upon completion of the final audit. In late October 2009, donors each received a letter informing them of the approximate prorated amount of their surplus and asking them to decide whether they wanted to transfer this surplus in the TDRP account.

The US\$ 22.3 million contribution from the African Development Bank, the largest donor to the TDRP, was received in December. Overall receipts as of December 31, 2009 amount to US\$ 27,623,862.

The MDRP audit is ongoing by KPMG with results expected in March 2010. At that time the MDRP account will be fully closed. It will then be possible to know the exact amounts of the surplus for each donor, and to transfer these, for the donors who have selected that option, into the TDRP TF.

Annex 1 shows the status of donor contributions as of December 2009, as well as actual and planned disbursements for FY2010.

III. Program Activities

A. Financing or co-financing of D&R operations

Rwanda

A funding request for US\$ 4.5 million from the TDRP was presented to donors and discussed during the TFC meeting in December. The TDRP grant would fill a financing gap identified in the third phase of the DDR program in Rwanda.

This third phase of DDR in Rwanda targets 4,500 members of Rwandese armed groups, the vast majority of which are from the FDLR, as well as a final reduction in force of 4,000 members of the Rwanda Defense Forces. The project will finance mainstreaming of D&R activities to ensure that by the end of the implementation period, capacity will have been built in existing government structures to cover the remaining needs of ex-combatants. A feasibility study was carried out to map government agencies that have the capacity to gradually take responsibilities over from the Rwanda Demobilization and Reintegration Commission once the program ends.

The overall operation is estimated to cost just over US\$ 19 million, financed by a US\$ 8 million IDA grant (approved in August 2009), government counterpart financing of US\$2 million, and a single purpose multi donor trust fund. Pledges to this trust fund are as

follows: Netherlands: EUR 1 million and 1 million in direct counterpart financing to the Government; Sweden: SEK 30 million; Germany: EUR 1.8 million; IDA grant: US\$ 8 million. A financing gap of about US\$ 4.5 million remains if the operation is to be fully funded.

The project targets FDLR combatants, most of which are still in eastern DRC. The return rate has recently increased significantly: about 900 FDLR combatants have returned in the last 8-9 months and all were verified and declared eligible for demobilization. While it is impossible to know whether FDLR combatants will return in significant numbers, the risk of not being prepared to receive them if they do is considered very high. Seven thousand FDLR combatants have returned to Rwanda through the RDRP mechanism and MONUC is still active with its DDRRR operations. The Government considers the return of the FDLR a matter of national policy and the World Bank and other partners have agreed to support mechanisms to treat returning combatants.

The decision on financing the Rwanda operation through a TDRP grant is expected in January.

Central African Republic

Two missions from the TDRP/World Bank visited CAR in October and December with the objective of identifying and preparing a possible new operation. The December mission was carried out jointly with the African Development Bank.

The situation in CAR is unclear, with many uncertainties on the DDR side. There are five target groups, the APRD being the largest (about 5,000 ex-combatants of the overall caseload of 8,000). These figures are based on the peace accord of June 2008, which have not been verified. UNDP will be the implementing agency for demobilization, while the Government would address reinsertion and reintegration. A *Comité de pilotage* is overseeing this process. UNDP initially budgeted US\$ 23 million and the Government leveraged US\$ 21 million, which will finance short term reintegration support. The new DDR operation was supposed to start in January 2010 but will likely only start mid-year.

The TDRP Technical Team has developed a preliminary design for an operation that would support the longer term reintegration of ex-combatants in northern CAR, since this had been identified as a gap. The project would cost about US\$ 8 million. Ex-combatants would receive reintegration assistance through community activities rather than individual benefits. Key issues that the TDRP design team is looking at includes limited government capacity and potential implementing agencies (likely international NGOs). The team will continue discussions with the CAR government and other development partners in the next quarter with a view to present a new project for TDRP financing.

Burundi

This update is given for information purposes only, since the TDRP currently does not support the DDR process in Burundi. The program does not have a financing gap. The update is based on what was presented by the Bank task team leader for the Burundi operation during the TFC meeting of December 15, 2009.

The FNL has been incorporated as a political party. In August 2009, the demobilization process was declared finalized and closed. A new phase of reintegration is supported by the Bank through a new operation with financing from two sources: an IDA grant and a single purpose multi donor trust fund.

As the new operation was being prepared, the FNL gave a list of 22,100 members to demobilize, which most key actors did not endorse. The actual number became clearer when the Pretoria agreement was put forward: the FNL were to demobilize up to 5,000 members. Some would receive reintegration support, and others would be processed as adults associated with armed forces. A group called the “dissidents of the FNL” chose to self encamp and not continue military struggle. In the end, the final figures are: 6,506 ex-combatants to be formally demobilized (FNL: 4,610 male, 204 female and 136 disabled; and FNL dissidents: 1,483 male, 39 female and 34 disabled.)

An IDA grant of US\$ 15 million was approved in June 2009. The project became effective in September 2009 and has begun disbursing. Donors to the trust fund are: Belgium (EUR 2 million); the European Commission (EUR 4 million); the Netherlands (EUR 3 million); and Norway (NOK 30 million).

A World Bank supervision mission is planned for February 2010.

Democratic Republic of Congo

The Disarmament, Demobilization and Reintegration National Program (PNDDR) in the DRC has experienced delays due among other things to the continued insecurity in the east.

In this last phase of the PNDDR, the estimate of ex-combatants to be processed was reduced from 70,000 to 20,000 leaving a new caseload of 10,000 that is being processed. This reduction will result in a significant budget savings for the project (US\$ 10-12 million) some of which will be used to increase support to reintegration activities and offset cost increases in local market items.

Contracts are in place to provide reintegration support to the 40,000 ex-combatants from the old caseload. UNICEF is providing support to 8,000 former child soldiers. A mass sensitization campaign was launched targeting disabled ex-combatants but only a few have opted for demobilization because these benefits are not sufficient to compensate for their loss of military benefits (i.e. public transportation and medical care) and social status.

The WB and AfDB grants are scheduled to close in June 2010. The Government has requested a one-year extension, however further details are needed. Discussion with the Government will help to determine the validity of the extension request and the potential use of remaining funds.

Two TDRP missions visited the DRC in November and are described in the following section on regional activities.

B. Regional Activities

Cross Border Activities: Foreign Armed Groups (FAGs)/Combatant on Foreign Soil (COFS)

The TDRP sent a mission to eastern DRC and Rwanda in November 2009 to scope potential involvement of TDRP in COFS issues and liaise with partners on the ground. There is no one single organization or agency dealing with this particular problem which has plagued the DRC and its regional and international relationships for years. The mission met with various partners and sought to determine what role the TDRP could take. The mission made several recommendations for possible TDRP involvement in cross-border issues, with a focus on gap filling where these exist. Updating of information on FAGs, cross-border sensitization were among the proposed activities. Next steps include: (1) holding a meeting with key stakeholders on FAGs/COFS in the DRC to come to a consensus on gaps and TDRP's role in this regard; and (2) presenting and discussing final findings with TDRP donors and other partners.

Analytical Activities

A TDRP-funded mission in late November-early December looked at gaps and opportunities in the reintegration aspects of the PNDDR in the DRC. The mission recommended that the Emergency Demobilization and Reintegration Program (EDRP) be extended to strengthen the sustainability of reintegration. It also proposed a series of studies to get a better understanding of the results achieved through reintegration support and support from the TDRP on monitoring and evaluation (M&E).

The TDRP Technical Team continued to make progress on the MDRP legacy publication, which will document the experience of MDRP and draw lessons for future DDR programming.

The independent evaluation of the MDRP is in its final stage. A final draft was received from the consultant team in late December. Next steps include: translating the draft report into French and circulating to former MDRP partners for comments; correcting factual errors; finalizing the report with comments; and publishing and disseminating the report.

DDRnet

The TDRP team defined three types of events that the DDR network (DDRnet) will organize regularly over the life of the program. These are:

1. **Practitioners' learning events:** Targeting staff in international NGOs, local NGOs, government agencies, UN organizations, and bilateral donors in charge of implementing DDR activities on the ground in the GLR – with a view to fostering the exchange of information and experiences, as well as learning among participants.
2. **DDR Seminar Series:** Targeting experts and policy makers on DDR to promote dialogue and debate on DDR topics and present and discuss new and relevant research.
3. **GLR countries roundtables:** Gathering representatives from Governments and implementation units in the GLR to present the status of their DDR efforts and cross-fertilize on a range of issues.

A provisional program of DDRnet events will be provided to TDRP donors and partners in the next quarter.

IV. Outlook for Next Quarter

The next quarter activities are described in the following table. A summary of the previous quarter's activities with status at the end of December 2009 is also available below.

Activity	Date
Consult with country counterparts on TDRP activities	January
Process TDRP grant to Rwanda operation	Jan. through March
Hold TFC meeting	March
Hold first DDRnet event: Seminar on politics of demobilization	March
Define theme and plan Practitioners' event in fourth quarter FY10	Jan. through March
Continue to prepare project for CAR on community-based reintegration support	Jan. through March
Refine regional activities agenda	Jan. through March
Participate in African peace and state building conference in Kigali	April
Launch TDRP website, receive and incorporate feedback from partners	January/February
Hold meeting on Foreign armed groups/combatants on foreign soil with key stakeholders to define TDRP's role in that area	March

Review of planned activities from previous quarter

Activity	Status
Identify priority regional sub-projects to be financed by the TDRP, including executing agencies	Ongoing
Continue consultations with potential donors to the TDRP and process new contributions	Done
Carry out a strategic mission to the eastern DRC to identify potential COFS activities to be supported by the TDRP	Done
Carry out a technical mission to the DRC to examine progress on reintegration and identify possible impact evaluation work	Done
Consult with key partner agencies to identify potential synergies in support of D&R work in the sub-region	Ongoing
Finalize the concept of the D&R inter-organizational network in consultation with key partners and launching its activities	Done
Consult with Bank task teams to identify needs for financial support in ongoing D&R operations	Done
Continue the preparation of a new reintegration program for CAR	Done
Devise a communications plan for the TDRP, including a new website and various informational materials	Done

The next quarterly report covering January through March 2010 will be issued in April 2010.

Annex 1: Status of TDRP multi-donor trust fund

Contributions and disbursements as of December 2009

Contributions Details			
Donor	Trans. Curr.	Amount in Trans. Curr.	Amount in Hold. Curr.
Received			
AfDB	UA	14,000,000	\$22,280,000
Finland	EUR	2,000,000	\$2,912,400
Italy	EUR	500,000	\$705,300
Norway	NOK	10,000,000	\$1,726,162
Sub-total Received			\$27,623,862
Signed			
Belgium MDRP Surplus	USD	404,726	\$404,726
Finland MDRP Surplus	USD	49,926	\$49,926
France MDRP Surplus	USD	76,531	\$76,531
Italy MDRP Surplus	USD	63,109	\$63,109
Sweden	SEK	15,000,000	\$2,112,000
Sub-total Signed			\$2,706,292
Investment Income			\$13,500
Total Projected Income			\$30,343,654

Disbursements Details			
Item	Allocated	Disbursed	Planned
Disbursed			
Support to D&R Operations	\$15,500,000	\$0	\$4,500,000
Support to D&R Regional Activities			
Recipient-Executed	\$5,000,000	\$0	\$2,000,000
Bank-Executed	\$5,000,000	\$108,200	\$1,918,200
Program Management*	\$1,517,000	\$341,800	\$500,000
Program Administration*	\$498,000	\$110,000	\$120,000
Trust Fund Administration Fee**	\$53,317	\$53,317	\$155,823
Sub-total	\$27,568,317	\$613,317	\$9,194,023
Total Projected Disbursements FY10 (Jul-09 to Jun-10)		\$9,807,340	

* Management and administration allocations are for FY10 only, unlike operational allocations.

** Trust fund administration fee is deducted upon receipt of funds.