



Transitional Demobilization and
Reintegration Program

TDRP Quarterly Report

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THE WORLD BANK

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ACRONYMS

ACFPE	Agence Centrafricaine pour la Formation Professionnelle et l'Emploi
APSA	African Peace and Security Architecture
AU	African Union
AUDDRCP	African Union DDR Capacity Program
BETF	Bank Executed Trust Fund
BICC	Bonn International Center for Conversion
CAR	Central African Republic
CEMAC	Central African Economic and Monetary Community
CMU	Country Management Unit
CoE	Center of Excellence
DDR	Disarmament, Demobilization and Reintegration
DDRR	Disarmament, Demobilization, Reinsertion and Reintegration
DPKO	UN Department of Peace Keeping Operations
ECCAS	Economic Community of Central African States
DRC	Democratic Republic of Congo
FAO	Food and Agriculture Organization
FCV	Fragility, Conflict and Violence
ICRS	Information, Counselling and Referral System
INPP	Institut National de Préparation Professionnelle
JMEC	Joint Monitoring and Evaluation Commission
LRA	Lord Resistance Army
MDTF	Multi Donor Trust Fund
MINUSCA	United Nations Multidimensional Integrated Stabilization Mission in the Central African Republic
MINUSMA	United Nations Multidimensional Integrated Stabilization Mission in Mali
MIS	Management Information Systems
MONUSCO	United Nations Organization Stabilization Mission in the Democratic Republic of the Congo
MNJTF	Multinational Joint Task Force to Fight Boko Haram
NDDRC	National Disarmament, Demobilization and Reintegration Commission
NTF	Nordic Trust Fund
OGN	Operational Guidance Note
OMC	Operational Mechanism for Coordination
PAD	Project Appraisal Document
PIU	Project Implementation Unit
PSD	Peace and Security Department
PSO	Peace Support Operation
RECs	Regional Economic Community
RMs	Regional Mechanisms
ToR	Terms of Reference
UEPNDDR	Unité d'Exécution du Programme National de Désarmement, Démobilisation et Réintégration
UNMISS	United Nations Mission in South Sudan
UNOAU	United Nations Office to the African Union

1. Summary

During this quarter, the TDRP made progress in supporting implementation for the next phase of the African Union DDR Program (DDRCP), maintains its technical and financial assistance provided at the country level in CAR, DRC, and Mali and continues to monitor events in South Sudan. This report contains brief updates of work undertaken at country level over this first quarter and covers the key partnership agreements reached with the African Union (AU).

Whilst all activities noted below are associated with the TDRP portfolio, not all the deliverables or outputs were directly funded by the TDRP trust fund. There are pre-existing World Bank and other trust fund allocations channeled through other projects, outside of TDRP that support engagement with the African Union, CAR, DRC, Mali and South Sudan. Similarly, consultants and staff working with TDRP are not paid entirely by the TDRP Trust Fund, but also through World Bank's own budget for DDR operations across and through other trust funds, such as the United Nations – World Bank Partnership Trust Funds, and World Bank budgets made available to support implementation of activities in CAR, DRC, Mali, and South Sudan.

2. The African Union and DDR Featured Activities

2.1 TDRP AND NORDIC TRUST FUND MISSION TO ADDIS ABABA

The TDRP and Nordic Trust Fund (NTF) undertook a technical support mission to AU Head Quarters in Addis between February 23 and March 3, 2017. The objectives of the mission were to; (i) discuss with partners the common 2017 work plan for the AU, UN, and WB with a focus on scaling up collaboration at the HQ level between the WB, UN and the AU (Defense and Security Division (DSD), Post Conflict Reconstruction and Development (PCRD), Political Affairs Human Rights, the AU Training and Roster Units) in line with the African Peace and Security Architecture (APSA) and African Governance Architecture (AGA) priorities; (ii) explore potential areas for cooperation at the regional level with a focus on scaling up cooperation between the AU, UN, WB and regional mechanisms, using a more robust DDR knowledge management system and a focus on DDR training and human rights; (iii) agree on concept notes and activity plans related to strengthening cross institutional knowledge platforms and capacities, with a focus on human rights, so as to ensure the sustainability and impact of the support program; (iv) strengthen the validation process of knowledge products to ensure validity and relevance by focusing on working relationships between the AU Peace and Security Department (AU PSD) with other relevant departmental units and regional mechanisms such as Human Rights, the Regional Economic Communities (RECs), Centers of Excellence (COEs) and Member States and; (v) identification of mechanisms to better strengthen coordination and collaboration of initiatives targeting the AU.

The mission outcomes were the following:

- A final costed Program Document that serves as the overall chapeau for joint engagement between the AU, UN and WB, as well as the engagement with the WB Nordic Trust Fund (NTF), focusing on the need to operationalize the nexus between human rights mainstreaming and broader stabilization efforts undertaken by the AU, Peace Support Operations, REC's and Member States;

- Agreement on focus countries/regions for increased collaboration between the AU, UN and WB, based on AU policies and priorities, namely: Somalia (AMISOM), LRA affected countries (DRC, South Sudan and CAR), CAR, Mali, countries affected by Boko Haram (and where the MNJTF is now in operation) and Guinea Bissau;
- Agreement on priority need for identification and operationalization to increase field level cooperation and collaboration between the AU, World Bank and UN DPKO;
- Agreement on revised 2017 Quarter I and Quarter II work plans based on feedback from consultations;
- Agreement on the importance of leveraging existing resources to maximize organizational learning within the AU, UN and WB and partners.
- Agreement on focus of phase II for the AU, UN and WB on operationalizing support to Member States, nexus between the African Governance Architecture (AGA) and APSA with an emphasis on data collection, information sharing and cooperation. Increased cooperation at the regional level will include a focus on scaling up cooperation between the AU (PCRD, DSD and HR), UN, WB and regional mechanisms through a focus on DDR knowledge management and DDR training;
- On knowledge management, the AU DSD online data base is recognized as being best practice and will be the model used to combine and enhance existing knowledge structures within PCRD and Human Rights across the continent.
- Feedback from Donor partners, as well as a Partner meeting held in Addis emphasized the importance of stronger and more regular coordination and communication between the World Bank, the AU and donors in Addis Ababa.

2.1.2 FORWARD PLANS

Moving forward, the WB team together with the AU and UN will coordinate regular briefing meetings as implementation of the second phase of the AU DDR Program advances. GIZ and the AU Human Rights section are interested in identifying ways to best utilize the online DDR database developed by the WB for the AU DSD as a template. Emphasis will be placed on linking these various knowledge management initiatives.

During the coming quarter the main focus of activities will be;

1. A revision of DDR Operational Guidance Notes with an emphasis on the mainstreaming of human rights approaches and perspectives;
2. The mapping and scoping of current training provision, needs assessment and the development of draft training materials (based on the OGNs). Approaches to the development of training materials will take into account existing training and rostering processes within the AU. The AU will be partnering with African Peace Support Training Association (APSTA).¹
3. A systematic review of knowledge management approaches by the AU and partners. This will inform the development of a forward strategy that builds on progress to date and addresses the needs of multiple end users. This will also consider Knowledge Management platforms and approaches being developed across the APSA and AGA more widely.

¹ APSTA exists to facilitate the development of African capacity for peace and security through coordination, advocacy, harmonization and standardisation of training, research and policy implementation support among its member institutions.

3. SUPPORT PROVIDED TO REINSERTION AND REINTEGRATION OPERATIONS AT COUNTRY LEVEL

3.1 THE CENTRAL AFRICAN REPUBLIC

During this quarter, the task team conducted a combination of technical, pre-appraisal and appraisal missions in preparation for the proposed CAR Reintegration of Ex-Combatants Project [P160272]. These took place from January 9-22, and March 6-22. These missions broadly sought to:

1. Convene with DDRR-PIU and MINUSCA to finalize implementation and fiduciary arrangements, project activities, target beneficiaries, mechanism for support to host communities and proposed pilot initiative for DDRR;
2. Meet with potential implementing partners and other stakeholders to discuss implementation modalities;
3. Support DDRR-PIU and CS-REF [Cellule de Suivi des Réformes Economiques et Financières] on the effective use of CEMAC contribution and the development of a strategy and results framework to monitor activities under the convention; and
4. Corrdinate with DDRR-PIU and MINUSCA in developing the DDR MIS.

During the Decision Review meeting, the project deepened its assessment on preliminary profiling of ex-combatants and host communities to finalize target beneficiaries for the project. It expanded on coordination between DDRR-PIU and CS-REF; implementation arrangement and potential partners; and linkages with security sector reforms and national reconciliation. It further redesigned activities to accommodate support to host communities in lieu of another project as previously decided and initiating draft procurement plan for the initial phase of the project. A separate component was added to accommodate support to host communities through rehabilitation of basic small-scale infrastructure and promotion of social cohesion.

The focus of activities is highlighted in the table below;

Focus Area	Key activities
Emerging and on-going support	<ol style="list-style-type: none"> 1. Subsequent to the visit of the Vice President for the Africa Region to CAR, the proposed grant amount for the project was doubled from 15M to 30M USD. 2. Increased the number of ex-combatants targeted for the project from 2,000 to 5,000. The remaining caseload of 2,000 ex-combatants consists of foreign fighters and children associated with armed forces and/or groups, both of whom will be supported by UNICEF and other development partners. 3. Based on aforementioned adjustments, negotiations for the project were held with the Government on March 13, 2017. Negotiated documents were approved by the Ministry of Economy, Planning and Cooperation. 4. Meanwhile, the task team continues to provide guidance to DDRR-PIU and CS-REF to initiate utilization of 2B FCFA allocated by CEMAC in support of DDRR. It supported in drafting a convention between the DDRR-PIU and CS-REF, which provides the legal framework on financing activities and operations in line with the Bank’s fiduciary guidelines. This convention was signed on January 27, 2017. 5. The task team also coordinates with the Government and MINUSCA on the development of a DDR Management Information System [MIS]. The bank

	<p>prepared detailed guidelines describing MIS required, technical specifications, development timeframe and list of data collection items based on relevant prior experience of DDR programs in other countries. Together with MINUSCA, it evaluated the feasibility of IT infrastructure and proposed backup mechanisms in case of system disruptions and establishment of a server room with secure fingerprint based access control device. The list of equipment and licenses, and data collection requirements for the registration modules, were finalized. The task team is currently supporting the recruitment of an IT Specialist within DDRR-PIU to support ongoing development of the MIS.</p> <p>6. Ahead of launching the National DDRR Program, the task team is also conducting technical sessions with MINUSCA to finalize preparations for the pilot initiative and the proposed IDA-financed project. In view of growing substance abuse and needs for psychosocial support amongst ex-combatants, the team will conduct a rapid mapping of capacities and needs for psychosocial support nationwide. It has also been visiting Beal and BSS camps to orient ex-combatants, currently participating in the Community Violence Reduction [CVR] program and receiving some vocational training, on opportunities for socioeconomic reintegration.</p>
<p>Budget and procurement</p>	<ol style="list-style-type: none"> 1. Reviewed budget and procurement plan provided and recommended the PIU to expand on the priority activities constituted. 2. The review suggested that the financing provided should account for a proposed pilot operation on community-level reintegration of 300 ex-combatants; 3. To that end, the task team also recommended producing an action plan for communications and sensitization to accompany related activities taking place in host communities and elsewhere. 4. The review reiterated the need for a procurement plan for the proposed activities, justification of allowances granted to armed groups involved in the mediation process and other required items in the package prior to obtaining non-objection from the Task Team Leader.
<p>Partnerships and meetings</p>	<ol style="list-style-type: none"> 1. The task team convened with the Agence Centrafricaine pour la Formation Professionnelle et l'Emploi [ACFPE] on developing training modules on vocational training for ex-combatants during socioeconomic reintegration. It interacted with Cooperazione Internazionale [COOPI], Agency for Technical Cooperation and Development [ACTED], International Rescue Committee [IRC], and Première Urgence, to further discuss on the implementation modalities and assess their capacities in the targeted areas. Following additional consultations with Government and MINUSCA, it met with Agency for Technical Cooperation and Development [ACTED] and Cooperazione Internazionale [COOPI] to further assess their operational capacities, particularly in Bambari, for the proposed DDRR pilot project. <p>In addition, the Bank met with the Agence Française de Développement [AFD] to explore synergies on ongoing and forthcoming projects on vocational training. AFD proposed to combine efforts on an upcoming mapping mission to list training centers nationwide, assess their capacities, and propose appropriate plans for training centers' rehabilitation and capacity-building.</p>

The board approval date for the proposed IDA-financed project is confirmed for April 13, 2017. Following approval and leading up to effectiveness, the task team will support DDRR-PIU in finalizing a final draft of the Project Implementation Manual and recruiting necessary staff in form and substance satisfactory to the International Development Association. The next mission will follow-up on some of the aforementioned task activities and is scheduled for April 15-30, 2017.

3.2 REPUBLIC OF MALI

During this quarter, the task team conducted one mission to Bamako, Mali during January 17-22, 2017 for the Mali Reinsertion of Ex-Combatants Project [P157233]. It sought to hold negotiations for Mali Reinsertion of Ex-combatants Project in collaboration with the Ministry of Economy and Finance, Ministry of Defense and Veterans Affairs, and the National DDR Commission. It provided technical assistance to the National DDR Commission in the drafting of the Project Implementation Manual [PIM] and, with the support of MINUSMA, in developing the Management Information System [MIS].

The project was approved on February 28, 2017 and the financing agreement was countersigned by the government on April 5, 2017. In order to reach effectiveness, the task team prioritizes supporting the Project Implementation Unit [PIU] in finalizing the PIM and recruitment of select staff positions.

The PIU will be housed within the National Commission for DDR [NCDDR], whose members have already been agreed upon and will report to the Minister of Defense and Veterans Affairs. The Government contribution of approximately US\$10M will finance the staffing of NCDDR, corresponding operating costs, preparation of Terms of References and selection process of consultants and non-consultants relevant to specific project activities as well as communications and sensitization activities at national and regional levels.

In order to meet additional financing needs for DDR programming in Mali, the task team continues to support the government in following up with partners present during the Donors Roundtable held on December 8, 2017. A number of donors indicated their intention to provide financial support to the program. The World Bank task team remains ready to establish a Multi-Donor Trust Fund, as needed, to pool donor financing and initiate implementation of project activities. Financing gap for reinsertion activities and addressing an additional caseload of 6,000 ex-combatants is currently estimated at US\$ 28M.

The task team coordinates with MINUSMA to follow-up on updates on the progress on the construction of cantonment sites, political developments, lists of combatants from armed groups, appointments to the National Commission for DDR and the Integration Commission. Construction of three cantonment sites are completed; and the remaining five are operational, with access to power and water supply, as construction continues in parallel.

The World Bank is providing technical support to MINUSMA, upon request of the government, to develop an Information, Counselling and Referral System [ICRS]. While some features, such as registration, are already available, the Management Information System is planned to be finalized prior to beginning of the DDR program.

3.3 REPUBLIC OF SOUTH SUDAN

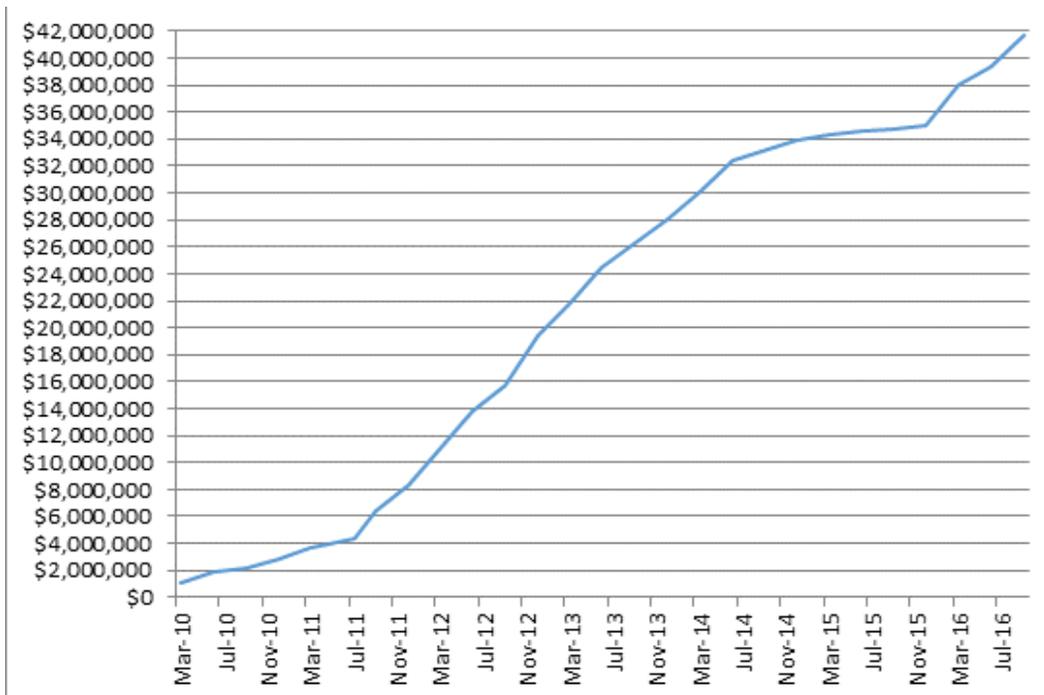
Current political and security contexts are not conducive for operational support to DDR in South Sudan for multiple reasons. However, the World Bank continues to monitor events and to have dialogue with stakeholders on issues related to the potential future role of DDR in supporting peace and stabilization..

Moving forward when security and political conditions on the ground permit, the task team may collaborate with the Bonn International Center for Conversion [BICC] to develop a paper on community-based reintegration in South Sudan and participate in technical meetings on DDR. Additional activities may later extend to technical and advisory support to the National DDR Commission in South Sudan in drafting a common DDR strategic plan in coordination with UN Mission in the Republic of South Sudan [UNMISS] and other partners.

4. PROGRAM MANAGEMENT AND STATUS OF TRUST FUND

During this quarter, contributions to TDRP Trust Fund remained at US\$ 42,583,887.89, with disbursement reaching 98.77% at US\$ 42,062,191.12. The remaining balance of US\$ 679,731.49 includes US\$ 278,512.60 of the Government of Sweden’s contribution to co-finance the DRC Reinsertion and Reintegration Project activities. The remainder of US\$ 306,703.23 will continue to be disbursed as previously agreed with donor partners, as noted below.

Program/Recipient	Budget (USD)
African Union DDR Program	100,000
Technical Assistance to South Sudan DDR Process	80,000
Technical Assistance to CAR DDR Program	50,000
Technical Assistance to Mali DDR Program	40,000
Additional Requests (Somalia, Libya, Yemen etc.)	110,000
Management and Administrative Costs	20,000



4.1 TDRP TRUST FUND COMMITTEE ANNUAL MEETING, PARIS

An Annual Trust Fund Committee Meeting for the TDRP was held on March 8, 2017 in Paris, France. The objectives of the Donors Meetings were to discuss status of TDRP programming, country updates, institutional capacity building results, overall lessons learned from the TDRP and the closure process and scheduled work program for the remaining period of implementation. The meeting also canvassed opinion as to how best to ensure that the knowledge and experience generated through TDRP activities can be used to strengthen the work of partners going forward in the interconnected fields of DDR and stabilization more broadly. The meeting was attended by representatives from France, Belgium, Finland and Norway. Sweden participated though audio connection from the embassy in Addis Ababa.

The donors were briefed on the progress of TDRP funded activities since the last donor meeting in 2016. This included a detailed update on the DRC DDR program and the Phase II of the AU DDR Program. Meeting participants agreed that the TDRP would closed as scheduled on 31 December, 2017 and that there would be no extension. The donor representatives were interested in exploring options, based on recommendations from TDRP lessons learned and recommendations outlined in the TDRP evaluation 2016, for a follow-on, lean and agile facility that could focus on funding initiatives that supported broader efforts of partners working in stabilization contexts. Participants welcomed the suggestion that the TDRP develop an options paper based on the lessons learned from the TDRP and convene a larger meeting to reflect on lessons and options for future support, tentatively scheduled for September, 2017

5. FORTHCOMING EVENTS

Over the upcoming quarter the WB team will provide ongoing technical support in several areas;

On support to the African Union DDR Programme;

- Support will be provided to AU colleagues as they plan and prepare for a regional meeting of stakeholders in Chad to discuss stabilization efforts in Boko Haram affected areas. This includes approaches to information management and the handling of former combatants.
- The DDR OGNs revised with Human Rights issues incorporated will be validated;
- Terms of Reference on work taking forward DDR training standards with the AU, APSTA and the UN will be finalized.
- The next implementation support mission to the AU in Addis is scheduled for early June 2017. The objectives of this meeting will be to discuss and validate work undertaken both with the core programme team but also amongst wider stakeholders.

A workshop to reflect on lessons learned from the TDRP programme and to assess future needs and options for collaborative approaches is planned for September, 2017.